THE CONVENTION ON WETLANDS 64th meeting of the Standing Committee Gland, Switzerland, 20-24 January 2025

SC64 Doc.11

Report of the Strategic Plan Working Group

Action requested:

The Standing Committee is invited to:

- i. note the progress report of the Strategic Plan Working Group (SPWG); and
- ii. consider the draft resolution, including the draft of the Fifth Strategic Plan, contained in the annexes attached.

Background

 This Report of the Strategic Plan Working Group covers the period from the 63rd meeting of the Standing Committee (SC63), which was held from 3 to 7 June 2024, until 13 November 2024.
 Prior to SC63, the Working Group had developed a zero draft of the Fifth Strategic Plan but had not yet reached consensus on the goals and targets to be included.

Strategic Plan Working Group activities up to SC64

- 2. The Working Group met on the margins of SC63 three times. Building on previous intersessional discussions and a non-paper developed by the Working Group Co-Chairs, the Working Group and the other Contracting Parties in attendance agreed to draft language for three goals. These were focused on i) conservation of wetlands broadly, ii) wise use of wetlands, and iii) Wetlands of International Importance ("Ramsar Sites"). Contracting Parties also agreed on a timeline of 2025-2034. The inclusion of a fourth goal, addressing implementation of the Convention including means of implementation, was agreed, but no consensus on wording could be achieved, and little progress was made on targets.
- 3. The Working Group subsequently met virtually on 9 July, 6 August and 10 September 2024 to discuss the goals and targets of the Fifth Strategic Plan. In addition, two invitations for written input were issued, once in June and once in July. Conversations were constructive. Complete meeting minutes are available on the dedicated webpage¹.
- 4. Following the meeting of 10 September, a draft resolution, including an annotated and updated version of the draft strategic plan, was circulated to all Working Group members.
- 5. On 10 October 2024, the Working Group met to discuss bracketed text and address key questions. The Working Group decided that activities, as included in the Fourth Strategic Plan, would be best identified at a later date, while developing guidance to implement the Fifth

¹ See https://www.ramsar.org/about/our-mission/strategic-plan/fifth-strategic-plan.

Strategic Plan. The Working Group invited input on indicators from the Scientific and Technical Review Panel (STRP) and proposed that these indicators be advanced to SC64 as an information document to accompany the draft Strategic Plan.

- 6. The STRP provided preliminary advice on an indicator framework, addressing Goals 1 through 3, which was provided to the Working Group prior to their meeting of 13 November 2024.
- 7. On 13 November 2024, the Working Group met to review the report on its work and address written comments received on the draft resolution. It then continued efforts to resolve bracketed text within the draft Strategic Plan. The Chair of the STRP introduced the indicator framework, which the Working Group received with thanks and an invitation to the STRP to continue the work.
- 8. A draft resolution, as agreed by the Working Group, is presented in Annex 1 to the present report. The first draft of the Fifth Strategic Plan is presented in Annex 2 to the present report. The preliminary advice from the STRP regarding indicators will be provided as an information document. A revised information document may be provided as the STRP advances its work.

Annex 1 Resolution XV.x on Strategic Plan of the Convention on Wetlands 2025-2034

- 1. RECALLING the adoption of the Strategic Plan of the Convention on Wetlands for 2016-2024 by Resolution XII.2 as the basis for the implementation of the Convention during the previous three triennia;
- AWARE that wetlands remain the ecosystem type with the highest rate of loss and degradation, that current indications suggest that pressures on wetland biodiversity and ecosystem services will increase over the next years, as documented in the Global Wetland Outlook (2021), and that many wetland communities face persistent levels of poverty and food insecurity;
- 3. ACKNOWLEDGING the need for continuing the implementation of the Convention under the direction of a renewed Strategic Plan that reflects the current wetland conservation challenges;
- 4. RECOGNIZING that all wetlands, including the network of Wetlands of International Importance, have a direct relevance to the achievement of those Sustainable Development Goals related to poverty eradication, food and nutrition, healthy living, gender equality, water quality and supply, water security, energy supply, reduction of natural disaster risks, innovation and the development of appropriate infrastructure, sustainable human settlements, mitigation of and adaptation to climate change, oceans, seas and marine resources, biodiversity and sustainable use of ecosystems;
- 5. TAKING NOTE of the UN Water Conference 2023 and RECALLING the outcomes of the High-Level Political Forum (HLPF) 2023 which highlighted that water is at the core of sustainable development and the key role that wetlands play in maintaining water quantity and quality, among other values, and ALSO RECALLING the United Nations General Assembly's Resolution A/RES/68/157 on The human right to safe drinking water and sanitation;
- 6. FURTHER NOTING Decision III/21 adopted by the Conference of the Parties to the Convention on Biological Diversity (CBD) which invites the Convention on Wetlands to cooperate as lead partner in the implementation of activities related to wetlands under the CBD, as well as CBD Decision 15/13 which recognizes that other biodiversity-related multilateral environmental agreements can contribute to the implementation of the Kunming-Montreal Global Biodiversity Framework adopted in CBD Decision 15/4;
- 7. FURTHER RECALLING the findings of the *Global assessment report on biodiversity and ecosystem services* (2019) of the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services (IPBES) and the need for transformative change to stem the loss of biodiversity;
- 8. RECOGNIZING that despite the implementation by Contracting Parties and other stakeholders of Strategic Plans and many successful outcomes, more than 50 years after the adoption of the Convention, many increasingly urgent challenges remain;
- 9. AWARE of an increasing sense of urgency among Contracting Parties, partners and other stakeholders in the face of accelerating degradation and loss of wetlands, and RECOGNIZING that greater efforts are needed to prevent, stop and reverse this loss and degradation;
- 10. NOTING that the Strategic Plan identifies priority actions for the next nine years to prevent, stop and reverse the loss and degradation of wetlands, achieve the wise use of wetlands,

- effectively conserve and manage the network of Wetlands of International Importance, address the needs of wetlands communities, and enhance the implementation of the Convention; and
- 11. NOTING that the Strategic Plan for 2025-2034 has been prepared by the Strategic Plan Working Group of the Standing Committee with the support of the Secretariat, through a process involving wide consultation with Contracting Parties, the Convention's International Organization Partners (IOPs) and other stakeholders, including intergovernmental and non-governmental organizations;

THE CONFERENCE OF THE CONTRACTING PARTIES

- 12. APPROVES the Strategic Plan of the Convention on Wetlands for 2025-2034 ("the Fifth Strategic Plan") as annexed to this Resolution as the basis for the implementation of the Convention during this period, and INSTRUCTS the Secretariat to disseminate it widely to partners and stakeholders concerned with its implementation;
- 13. URGES all Contracting Parties, and INVITES the Scientific and Technical Review Panel (STRP), the Communication, Capacity Building, Education, Participation and Awareness (CEPA)Oversight Panel, the Convention's International Organization Partners (IOPs), Ramsar Regional Initiatives and Centres and the Secretariat to take on the renewed challenge of implementing the Convention through the goals and targets of the Strategic Plan;
- 14. INVITES other stakeholders such as, *inter alia*, other multilateral environmental agreements, international organizations including financial organizations, non-governmental and civil society organizations, [Indigenous Peoples and local communities,] scientific academies and research institutions, professional scientific and technical bodies, donors and private companies to contribute to the implementation of the Strategic Plan;
- 15. [REQUESTS the STRP to support the continued development of indicators and report on its progress to the 66th meeting of the Standing Committee (SC66);]
- 16. REQUESTS the Secretariat and the Standing Committee to develop the National Report template for the 16th meeting of the Conference of the Contracting Parties (COP16) such that it reflects the goals and targets of the Fifth Strategic Plan, while seeking to minimize national reporting burdens, for consideration at SC67;
- 17. URGES Contracting Parties to monitor progress in the implementation of the Strategic Plan, taking advantages of synergies with the reporting requirements of the Convention on Biological Diversity (CBD), and communicate progress as well as any difficulties in implementing the Plan in their National Reports; and REQUESTS the Standing Committee on the basis of the information provided to assess progress and any difficulties in implementing the Plan at its meetings; and INSTRUCTS the Secretariat to support capacity-building initiatives subject to the availability of sufficient resources with a view to assisting Contracting Parties in the preparation of National Reports;
- 18. URGES Contracting Parties to enhance international cooperation with a view to addressing challenges in the implementation of the Convention and its Strategic Plan, including those related to means of implementation;

- 19. ENCOURAGES Contracting Parties to promote, recognize and strengthen active participation of [Indigenous Peoples and local communities] for conservation and integrated wetland management;
- 20. ENCOURAGES Contracting Parties to allocate from national budgets financial resources for the implementation of the Fifth Strategic Plan, and further REQUESTS the Secretariat to mobilize additional resources that may become available to support the Parties for effective implementation of the Strategic Plan in the context of Resolution XII.7 on Resource Mobilization and Partnership Framework of the Ramsar Convention;
- 21. REQUESTS the Secretariat, subject to available resources, and INVITES the Ramsar Regional Initiatives to support collection and reporting of information on Wetlands of International Importance through completion of Ramsar Information Sheets and regular updating of the Ramsar Sites Information Service;
- 22. DECIDES to consider a review of the Fifth Strategic Plan and to establish the modalities, scope and timing for this review at COP16, taking into account *inter alia* the outcomes of the discussions of the post-2030 sustainable development agenda and the Sustainable Development Goals, the work of the Intergovernmental Science-Policy Platform on Biodiversity and Ecosystem Services (IPBES) and the CBD, and INSTRUCTS the Secretariat to facilitate this; and
- 23. CONFIRMS that the present Resolution and its annex supersede those adopted as Resolution XII.2, which is replaced by the present Resolution.

Annex 2

Strategic Plan of the Convention on Wetlands 2025-2034

Strategic Plan of the Convention on Wetlands 2025-2034

The mission of the Convention on Wetlands is:

"the conservation and wise use of all wetlands through local and national actions and international cooperation, as a contribution towards achieving sustainable development throughout the world".

A vision for the Fifth Strategic Plan

2. The vision of the Fifth Strategic Plan, with a timeline 2025-2034, is:

A world living in harmony with nature where wetlands are valued, conserved, restored and wisely used, supporting a healthy planet and delivering benefits for all people.

Background

- 3. This is the Fifth Strategic Plan of the Convention on Wetlands. The first plan was produced in 1996², with subsequent plans adopted in 2002³, 2008⁴ and 2015⁵. Beginning with the third Strategic Plan, the work of the Convention has been organized around three pillars: (i) the wise use of all wetlands through national plans, policies and legislation, management actions and education; (ii) the designation and effective management of suitable wetlands for inclusion on the list of Wetlands of International Importance; and (iii) international cooperation on transboundary wetlands and shared species⁶.
- 4. The wise use of all wetlands is a fundamental concept underpinning the work of the Convention on Wetlands. The Convention's adopted definition of wise use is the "maintenance of their ecological character, achieved through the implementation of ecosystem approaches, within the context of sustainable development". Whereby the ecological character "is the combination of the ecosystem components, processes and benefits/services that characterise the wetland at a given point in time". Therefore, the wise use of wetlands and the maintenance of their ecological character are at the heart of the Convention's desire to stem the progressive encroachment on and loss of wetlands now and in the future.

² https://www.ramsar.org/sites/default/files/documents/pdf/res/key_res_vi.14e.pdf

³ https://www.ramsar.org/sites/default/files/documents/pdf/res/key_res_viii_25_e.pdf

⁴ https://www.ramsar.org/sites/default/files/documents/library/key res x 01 e.pdf

⁵ https://www.ramsar.org/sites/default/files/documents/library/cop12 res02 strategic plan e 0.pdf

⁶ Ramsar Convention Secretariat (2016). An Introduction to the Ramsar Convention on Wetlands, 7th ed. (previously The Ramsar Convention Manual). Ramsar Convention Secretariat, Gland, Switzerland, pp110. Available at

https://www.ramsar.org/sites/default/files/documents/library/handbook1 5ed introductiontoconvention final endf

⁷ https://www.ramsar.org/sites/default/files/documents/pdf/res/key res ix 01 annexa e.pdf

- 5. [The Strategic Plan acknowledges multiple worldviews and ways of knowing. The concept of wise use [extends beyond extractive use and] encompasses human-wetland relationships. Indigenous ways of knowing include the importance of sustainable, respectful relationships with wetlands, respect for the wetlands and all that inhabit the space, and [reciprocity] [, reciprocity and the duty to be a voice for the voiceless].]
- 6. The Convention defines wetlands as areas of marsh, fen, peatland or water, whether natural or artificial, permanent or temporary, with water that is static or flowing, fresh, brackish or salt, including areas of marine water the depth of which at low tide does not exceed six metres.
- 7. The Convention on Wetlands is the first global-scale multilateral environmental agreement (MEA). Adopted in the Iranian city of Ramsar in 1971, the Convention came into force in 1975. Since then, 172 UN member states, from all the world's geographic regions, have acceded to become "Contracting Parties", designating over 2,500 Wetlands of International Importance covering an area in excess of 2.5 million square kilometres⁸. The List of Wetlands of International Importance constitutes the largest network of officially recognized important ecological sites in the world.

The outlook for Wetlands

- 8. Wetlands are fundamental to human well-being, a healthy planet, and economic prosperity for all people, including for living in a healthy and sustainable environment in harmony with nature. Wetlands provide a wide range of regulating, provisioning and cultural ecosystem services, including those relevant for food, medicine, energy, clean air and water, climate, security from natural disasters as well as for recreation and culture and other contributions beyond conservation of biodiversity.
- 9. The Convention on Wetlands' Fifth Strategic Plan responds to the findings in the *Global Wetland Outlook* publications⁹. The development of the Fifth Strategic Plan has been further informed by additional research and assessments, to identify and target the main drivers of wetland degradation and loss¹⁰. These recent assessments have emphasised the parlous state of wetlands, concluding that:
 - The global area of wetlands is rapidly decreasing.
 - A quarter of all wetland plants and animals are at risk of extinction.
 - The state of the world's remaining wetlands is also declining.
 - The main global drivers of wetland degradation and loss are climate change, unsustainable agricultural practices and urbanisation.
 - Locally, drainage, pollution, alien invasive species, unsustainable use and, disrupted flow regimes, and other factors are also impacting on the state of wetlands.
- 10. Despite the serious challenges wetlands face across the world, wetlands can also provide multiple contributions to addressing human challenges and are critical to delivering on a range of global commitments including those relating to biodiversity, climate change and sustainable development. The application of conservation management measures, increasing local community awareness and embedding cultural values and traditions into wetland management are demonstrably the most effective drivers of good ecological condition in wetlands.

⁸ As of 28 August 2024.

⁹ https://www.ramsar.org/sites/default/files/documents/library/gwo e.pdf and https://www.ramsar.org/sites/default/files/documents/library/gwo 2021 e.pdf

¹⁰ https://www.ramsar.org/sites/default/files/2024-03/phase 2 document review research report.pdf

11. Wetlands also embody diverse concepts of nature and a plurality of value systems. To achieve wise use, and for wetlands to contribute fully to sustainable development, policy makers and practitioners (such as site managers) should recognize the multiple values of wetlands including considering the diverse values held by wetland communities, and reflect them in their decisions, policies and actions, as appropriate. Recognition of the multiple values that wetlands hold can inform inclusive collaborative, cross-sectoral efforts. The different actors and sectors engaged in wetland governance should communicate and collaborate to ensure that these multiple wetland values are recognized and upheld¹¹.

Purpose

- 12. The Convention on Wetlands' Fifth Strategic Plan recognises the urgency to act and to halt and reverse the wetland degradation and loss described above. The Plan aims to address the impacts of the main drivers of wetland degradation and loss, support wetland-dependent communities, catalyse transformative change and target critical interventions that can make an effective and lasting positive impact on wetlands at all levels.
- 13. The Fifth Strategic Plan builds on previous Strategic Plans adopted by the Convention, recognising their successes but, critically, addressing their limitations, to deliver a pathway to living in harmony with nature.
- 14. [The Fifth Strategic Plan acknowledges the important roles and contributions of [Indigenous Peoples and local communities] as custodians of wetlands and as partners in their conservation, restoration and sustainable use. The Plan also embraces intergenerational equity and the need to ensure meaningful participation of younger generations in decision-making processes at all levels as well as the need to ensure gender equality in the implementation of the Fifth Strategic Plan through a gender-responsive approach, where women and girls in all their diversity have equal opportunity and capacity to contribute to the objectives of the Convention.]
- 14. alt.1 [The Fifth Strategic Plan is guided by the following principles and approaches:
 - a. The Fifth Strategic Plan acknowledges the important roles and contributions of [Indigenous Peoples and local communities] as custodians of wetlands and as partners in their conservation, restoration and sustainable use;
 - b. The principle of intergenerational equity applies recognising the need to ensure meaningful participation of younger generations in decision-making processes at all levels as well as the need to ensure gender equality in the implementation of the Fifth Strategic Plan through a gender-responsive approach, where women and girls in all their diversity have equal opportunity and capacity to contribute to the objectives of the Convention;
 - c. The precautionary approach applies to the maintenance of the ecological character of Ramsar sites and the wise use of other wetlands; and
 - d. [Common But Differentiated Responsibilities]]
- 14. alt.2 [The Fifth Strategic Plan acknowledges the important roles and contributions of Indigenous Peoples and local communities as custodians of wetlands and as partners in their conservation, restoration, and sustainable use. The Plan also embraces the principle of intergenerational equity and the need to ensure meaningful participation of younger generations in decision-making processes at all levels. This approach aims to create equal opportunity and capacity for all to contribute to the objectives of the Convention.]

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¹¹ https://www.ramsar.org/sites/default/files/documents/library/rpb values of wetlands e.pdf

15. The time for business as usual has passed. The ambition of the Plan is to be results-orientated by prioritising the critical and urgent interventions, targets, and activities that are essential and, by definition, strategic to stem the ever-increasing degradation and loss of wetlands.

Relationship with the MEAs and global agendas

- 16. The Convention on Wetlands' Fifth Strategic Plan promotes coherence and complementarity among the Conventions processes, as well as with other MEAs and institutions, to deliver for wetlands, in line with their respective mandates.
- 17. Implementation of the Convention on Wetlands' Fifth Strategic Plan will enhance synergies, cooperation or collaboration with and contribute to fulfilment of different MEAs and processes, including, but not limited to, the United Nations (UN) Framework Convention on Climate Change[12] and [its] [the] Paris Agreement[13], the Convention on Biological Diversity (CBD) and [its] [the] Kunming-Montreal Global Biodiversity Framework[14], the UN Convention to Combat Desertification, the Sendai Framework for Disaster Risk Reduction, the UN Decade on Ecosystem Restoration as well as the 2030 Sustainable Development Goals (SDGs), especially SDG 6, in line with respective mandates and taking into account different national circumstances. The implementation of strategic actions for the conservation, wise use and restoration of wetlands will contribute to the confluence of actions towards delivering sustainable development, reversing biodiversity loss and tackling climate change.
- 18. More than half a century after the Convention on Wetlands was adopted, its mission is more urgent than ever. Maintaining and enhancing the multiple wetland values, while awarding wetlands the protection they need, requires international cooperation and national and local actions. The Fifth Strategic Plan will position the Convention in a key role as a global forum for negotiation and delivery against the many global challenges.

Theory of transformative change

- 19. The Convention on Wetlands' Fifth Strategic Plan is built around a theory of transformative change which recognizes that urgent action is required globally, regionally, nationally and locally so that the critical drivers of undesirable change that have exacerbated wetland loss and degradation will be stemmed and/or reversed to allow for the recovery of all wetland ecosystems.
- 20. The theory of transformative change acknowledges the vision of the Kunming-Montreal Global Biodiversity Framework of a world living in harmony with nature, and promotes collective actions, including by [Indigenous Peoples and local communities], Mother Earth-centric actions, and rights-based approaches which embrace multiple value systems, including community-based natural resource management and civil society cooperation and solidarity aimed at the restoration, conservation and wise use of wetland ecosystems.
- 21. [The theory of change supports fundamental transformation of existing wetland-human relationships by understanding the multiple values of wetlands through the inclusive participation of wetland communities in decision-making and actions. Embedding diverse wetland values in wetland decision-making will contribute to wise use and create an enabling

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¹² United Nations, Treaty Series, vol. 1771, No. 30822

¹³ Adopted under the UNFCCC in FCCC/CP/2015/10/Add.1, decision 1/CP.21

¹⁴ Adopted at the Fifteenth Conference of the Parties to CBD.

environment to facilitate addressing [the impacts of] the main drivers of wetland degradation and loss, as well as catalysing the conservation and restoration of wetlands.]

Figure 1. Theory of transformative change¹⁵.

Goal 1: Address and reverse wetland loss and degradation

The impacts of key drivers of wetland loss and degradation are addressed and effective restoration actions are implemented to conserve wetlands and to reverse loss and degradation of wetlands for the benefit of all life on Earth.

Goal 2: Achieve the wise use of wetlands

Wetland wise use is achieved, where the multiple values, functions and services of wetlands are understood and recognised in policy and planning, the inclusive participation of all is enabled in decision-making, and action is taken for wetlands for the benefit of present and future generations.

Goal 3: Conserve and manage Wetlands of International Importance effectively Wetlands of International Importance are recognized, effectively conserved and managed and, through designating sites that qualify, there is a significant increase in area, numbers and ecological connectivity across the network of Wetlands of International Importance.

Goal 4: Enhance implementation of the Convention

The implementation of the Convention is enhanced through scientific, technical and other cooperation, capacity building, [effective legal and policy instruments] and resource mobilization [from all sources].

VISION

A world living in harmony with nature where wetlands are valued, conserved, restored and wisely used, supporting a healthy planet and delivering benefits for all people.

22. An altered human-wetland perspective will facilitate the conservation of wetlands, including through their recognition on the List of Wetlands of International Importance and their consequent effective management to ensure that their ecological character is maintained. The inclusive cooperation and participation of partners and stakeholders, in combination with the recognition of multiple wetland values [and with adequate resources], will enhance the implementation of the Convention [and provide opportunities for resource mobilisation [from all sources]] (Figure 1).

Strategic Goals and Targets

- 23. The Fifth Strategic Plan has four Goals. The Goals implicitly reflect and embrace the three pillars of the Convention whilst being underpinned by the fundamental need to alter the human-wetland relationship in order to deliver on wise use.
- 24. All the goals and targets of the Fifth Strategic Plan are intended to be time bound, and achieved no later than 2034.
- 25. Each of the four Goals has a set of Targets to be achieved through activities undertaken by Contracting Parties. Successful delivery of the Targets will achieve realisation of the Goals. The combined successful delivery of the Goals will achieve the desired overall outcome, namely the vision of the Fifth Strategic Plan.

Goal 1: Address and reverse wetland loss and degradation

26. Goal Statement: The impacts of key drivers of wetland loss and degradation are addressed and effective restoration actions are implemented to conserve wetlands and to reverse loss and degradation of wetlands for the benefit of all life on Earth.

¹⁵ Figure to be revised pending agreement of Goals.

Goal 1 Targets

Target 1.1 Conserve and restore wetlands

27. [At least xx% of] Existing wetlands are effectively managed, [at least yy% of] degraded and lost wetlands are under effective restoration [and wetland representation is increased and improved within restoration policies and programmes].

Target 1.2 Address the [impacts of] key global drivers of wetland degradation and loss

- 28. Prioritise specific actions to combat the impacts of drivers of wetland degradation and loss, focussing on:
 - A. Address the impacts of climate change on wetland degradation and loss
 - B. Address the impacts of **unsustainable agricultural practices** on wetland degradation and loss
 - C. Address the impacts of **urbanization** on wetland degradation and loss

Target 1.3 Address and reverse the loss of threatened wetland-dependent species

29. Prioritise actions that improve the population trajectories of key threatened waterbird, fish, and other wetland-dependent species.

Goal 2: Achieve the wise use of wetlands

30. Goal Statement: Wetland wise use is achieved, where the multiple values, functions and services of wetlands are understood and recognised in policy and planning, the inclusive participation of all is enabled in decision-making, and action is taken for wetlands for the benefit of present and future generations.

Goal 2 Targets

Target 2.1 Recognise and transform humanity's relationship with wetlands through enhancing our understanding of wetland values, functions and services and wise use

31. Promote the values wetlands provide to people and nature and the contributions wetlands make to achieving sustainable development, including food security and poverty eradication, to transform the human-wetland relationship from one of exploitation, unsustainable resource extraction, and depletion to one where humans and nature live in harmony, including by incorporating wise use and an ecosystem approach within policy and planning at all levels.

Target 2.2 Maintain the ecological character of wetlands through implementing an Ecosystem Approach, including by improving scientific methodologies

32. Take effective legal, policy and administrative measures at all levels, to ensure the ecological character of wetlands is maintained and an ecosystem approach is applied to the planning and management of [all] wetlands, within the context of sustainable development.

Target 2.3 [Ensure] [Strengthen] inclusive participation in wetland decision-making and address the needs of wetland communities

33. Fully recognize the rights of all [Indigenous Peoples [and local communities]] as well as the rich cultural connections and traditional knowledges that have sustained the connection between wetlands and people, support the livelihoods of wetland communities, and facilitate full, equitable, inclusive, effective and youth- and gender-responsive participation in all aspects of wetland decision-making.

Goal 3: Conserve and manage Wetlands of International Importance effectively

34. Goal Statement: Wetlands of International Importance are recognized, effectively conserved and managed and, through designating sites that qualify, there is a significant increase in area, numbers and ecological connectivity across the network of Wetlands of International Importance.

Goal 3 Targets

Target 3.1 Designate [quantitative target] Wetlands of International Importance

35. There is a [significant] [quantitative target] increase in the area and number of sites in the [global] network of Wetlands of International Importance, and their inclusion in ecologically representative, well-connected and equitably governed systems of protected areas and other effective area-based conservation measures is promoted contributing to global conservation targets and aligning with the Kunming-Montreal Global Biodiversity Framework.

Target 3.2 Effectively manage Wetlands of International Importance

36. The management effectiveness of Wetlands of International Importance is enhanced, to maintain or improve their ecological character.

Target 3.3 Establish national and regional networks of site managers.

37. Networks of professionals and volunteers that manage wetlands of international importance are established, strengthened and expanded, improving effective information exchange on best practice management.

Target 3.4 Enhance the resilience of Wetlands of International Importance

38. Guidance is available and best practices are implemented to enhance the resilience of sites to current and emerging pressures from drivers of wetland loss and degradation.

Goal 4: Enhance implementation of the Convention

39. Goal Statement: The implementation of the Convention is enhanced through scientific, technical and other cooperation, capacity building, [effective legal and policy instruments] and resource mobilization [from all sources].

Goal 4 Targets

Target 4.1 Cooperation with partners and stakeholders

40. Contracting Parties collaborate effectively with partners and stakeholders at all scales (global, regional, transboundary, national, local and site levels) and across all sectors to achieve the goals of the Convention, increasing complementarity [and synergies] with other multilateral processes.

Target 4.2 Improve information, data [and technology] sharing

41. Improve information, data [and technology] sharing [to support evidence-based policy and management decision-making, promote scientific and technical cooperation and capacity-building related to wetland conservation, wise use, monitoring, and reporting, taking into account the knowledge of Indigenous peoples and local communities [and their free, prior and informed consent].

Target 4.2 alt Improve information, data [and technology] sharing

42. Evidence-based policy and management decision-making and monitoring and reporting is supported through improved information and data sharing, scientific and technical cooperation and capacity building and [voluntary] technology transfer [on mutually agreed terms], taking into account the knowledge of Indigenous peoples and local communities [and their free, prior and informed consent].

[Target 4.3 Strengthen existing legal and policy measures to enhance implementation

43. Contracting Parties have effective legal and policy instruments in place to fully implement the Convention, its resolutions and decisions.]

Target 4.4 Advance national wetland inventories

44. Wetland inventories are progressed and their databases are updated in line with the Ramsar wetland classification system.

Target 4.5 Awareness of wetland issues and visibility of the Convention on Wetlands is improved

45. Wetland conservation and wise use are mainstreamed through communication, capacity building and development, education, participation and awareness.

[Target 4.6 Reporting

46. [Enhance national reporting and maintain Ramsar Information Sheets for all Wetlands of International Importance up-to-date, with support from the Secretariat and Ramsar Regional Initiatives.]

[Target 4.7 Financial

47. Mobilize financial resources [from all sources] [needed] to achieve [support achieving] the goals of the Convention, including through international [public] funding [from all sources] and

innovative [financial] mechanisms where appropriate, [recognizing the need of enhanced support for developing countries,] and [improve] access to those resources.]

Monitoring and evaluation

- 48. The Table in Annex 3 describes the Goals, Targets, [Activities] and Indicators used to organise and track progress at national and other levels. Specific Indicators have been developed to track progress and to also to optimise [synergies] [coordination] with other intergovernmental reporting processes.
- 49. The Standing Committee will keep the implementation of the Fifth Strategic Plan under review, based on regular reports from the Secretariat and the Scientific and Technical Review Panel, and based on National Reports prepared for each reporting cycle.
- 50. A review of the Fifth Strategic Plan will be undertaken at COP16 and the modalities and scope for this review will be established at COP15, taking into account *inter alia* the outcomes of the discussions of the implementation of the Kunming-Montreal Global Biodiversity Framework, the Post-2015 Sustainable Development agenda and Sustainable Development Goals, and the work of IPBES.

Annex 3 Fifth Strategic Plan – Goals, Targets and Indicators

Goal 1: Address and reverse wetland loss and degradation

Goal Statement: The impacts of key drivers of wetland loss and degradation are addressed and effective restoration actions are implemented to conserve wetlands and to reverse loss and degradation of wetlands for the benefit of all life on Earth.

Goal Indicator:

Global extent of wetlands

Targets	Indicators	Links to other Targets and other frameworks and processes
Target 1.1 Conserve and restore wetlands [At least xx% of] Existing wetlands are effectively managed, [at least yy% of] degraded and lost wetlands are under effective restoration [and wetland representation is increased and improved within restoration policies and programmes].		
Target 1.2 Address the [impacts of] key global drivers of wetland degradation and loss Prioritise specific actions to combat the impacts of drivers of wetland degradation and loss, focussing on:		
A. Address the impacts of climate change on wetland degradation and loss		
B. Address the impacts of unsustainable agricultural practices on wetland degradation and loss		
C. Address the impacts of urbanization on wetland degradation and loss		

Target 1.3 Address and reverse the loss of threatened
wetland-dependant species
Prioritise actions that improve the population
trajectories of key threatened waterbird, fish, and other
wetland-dependent species.

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Goal Statement: Wetland wise use is achieved, where the multiple values, functions and services of wetlands are understood and recognised in policy and planning, the inclusive participation of all is enabled in decision-making, and action is taken for wetlands for the benefit of present and future generations

Goal Indicator:

Global trend in the state of wetlands

Targets	Indicators	Links to other Targets and other frameworks and
Target 2.1 Recognise and transform humanity's relationship with wetlands through enhancing our understanding of wetland values, functions and services and wise use. Promote the values wetlands provide to people and nature and the contributions wetlands make to achieving sustainable development, including food security and poverty eradication, to transform the human-wetland relationship from one of exploitation, unsustainable resource extraction, and depletion to one where humans and nature live in harmony, including by incorporating wise use and an ecosystem approach within policy and planning at all levels.		processes
Target 2.2 Maintain the ecological character of wetlands through implementing an Ecosystem Approach, including by improving scientific methodologies Take effective legal, policy and administrative measures at all levelsto ensure the ecological character of wetlands is maintained and an ecosystem approach is applied to the planning and management of [all] wetlands, within the context of sustainable development.		

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Goal 3: Conserve and manage Wetlands of International Import	tance effectively
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Goal Statement: Wetlands of International Importance are recognized, effectively conserved and managed and, through designating sites that qualify, there is a significant increase in area, numbers and ecological connectivity across the network of Wetlands of International Importance.

Goal Indicator:

Extent and state of Wetlands of International Importance

Targets	Indicators	Links to other Targets and other frameworks and processes
Target 3.1 Designate [quantitative target] Wetlands of International Importance There is a [significant] [quantitative target] increase in the area and number of sites in the [global] network of Wetlands of International Importance, and their inclusion in ecologically representative, well-connected and equitably governed systems of protected areas and other effective area-based conservation measures is promoted contributing to global conservation targets and aligning with the Kunming-Montreal Global Biodiversity Framework.		
Target 3.2 Effectively manage Wetlands of International Importance The management effectiveness of Wetlands of International Importance is enhanced, to maintain or improve their ecological character.		
Target 3.3 Establish national and regional networks of site managers. Networks of professionals and volunteers that manage wetlands of international importance are established, strengthened, and expanded, improving effective information exchange on best practice management.		

Target 3.4 Enhance the resilience of Wetlands of	
International Importance	
Guidance is available and best practices are implemented	
to enhance the resilience of sites to current and	
emerging pressures from drivers of wetland loss and	
degradation.	

Goal Statement: The implementation of the Convention is enhanced through scientific, technical and other cooperation, capacity building, [effective legal and policy instruments] and resource mobilization [from all sources].

Goal Indicator:

To be defined

Targets	Indicators	Links to other Targets and other frameworks and processes
Target 4.1 Cooperation with partners and stakeholders Contracting Parties collaborate effectively with partners and stakeholders at all scales (global, regional, transboundary, national, local and site levels) and across all sectors to achieve the goals of the Convention, increasing complementarity [and synergies] with other multilateral processes.		p. occuses
Target 4.2 Improve information, data [and technology] sharing Improve information, data [and technology] sharing {to support evidence-based policy and management decision-making, promote scientific and technical cooperation and capacity-building related to wetland conservation, wise use, monitoring, and reporting, taking into account the knowledge of Indigenous peoples and local communities [and their free, prior and informed consent].		

Target 4.2 alt Improve information, data [and technology] sharing Evidence-based policy and management decision-making and monitoring and reporting is supported through improved information and data sharing, scientific and technical cooperation and capacity building and [voluntary] technology transfer [on mutually agreed terms], taking into account the knowledge of Indigenous peoples and local communities [and their free, prior and informed consent].	
[Target 4.3 Strengthen existing legal and policy measures to enhance implementation Contracting Parties have effective legal and policy instruments in place to fully implement the Convention, its resolutions and decisions.]	
Target 4.4 Advance national wetland inventories Wetland inventories are progressed and their databases are updated in line with the Ramsar wetland classification system.	
Target 4.5 Awareness of wetland issues and visibility of the Convention on Wetlands is improved Wetland conservation and wise use are mainstreamed through communication, capacity building and development, education, participation and awareness.	
[Target 4.6 Reporting [Enhance national reporting and maintain Ramsar Information Sheets for all Wetlands of International Importance up-to-date, with support from the Secretariat and Ramsar Regional Initiatives.]	

[Target 4.7 Financial	
Mobilize financial resources [from all sources] [needed]	
to achieve [support achieving] the goals of the	
Convention, including through international [public]	
funding [from all sources] and innovative [financial]	
mechanisms where appropriate, [recognizing the need of	
enhanced support for developing countries,] and	
[improve] access to those resources.]	